April 22, 2024

The Honorable Patty Murray Chair, Committee on Appropriations United States Senate S-128, The Capitol Washington, DC 20510

The Honorable Susan Collins Vice Chair, Committee on Appropriations United States Senate S-146A, The Capitol Washington, D.C. 20510

The Honorable Kay Granger Chairwoman, Committee on Appropriations United States House of Representatives H-307, The Capitol Washington, DC 20515

The Honorable Rosa DeLauro Ranking Member, Committee on Appropriations United States House of Representatives 1036 Longworth House Office Building Washington, DC 20515

SUBJECT: REQUEST FOR FUNDING FOR LEGAL REPRESENTATION AND DUE PROCESS PROTECTIONS FOR INDIVIDUALS FACING DEPORTATION

We are writing on behalf of the National Partnership for New Americans (NPNA), the Vera Institute of Justice, and 109 of the nation's leading immigrant and civil rights organizations, to request your support for funding to protect the due process rights of all people facing deportation by enhancing access to legal representation. We urge the Appropriations Committee to allocate funds to address critical gaps in legal representation for noncitizens in removal proceedings in the Fiscal Year 2025 appropriations funding bill.

There is no right to a government-provided attorney in immigration court. People who appear in immigration court must pay for an attorney or go without representation while navigating complex rules and regulations against well-trained U.S. government attorneys, often in a language they do not understand. Despite the critical role of legal counsel, 63 percent of all people appearing in immigration court are unrepresented by counsel, and a staggering 83 percent of detained people face proceedings without counsel.¹ Such unfair barriers create serious

¹ Executive Office for Immigration Review (EOIR), "EOIR Case Data (February 2024)," database (Falls Church, VA: Executive Office for Immigration Review), https://www.justice.gov/eoir/foia-library-o.

due process concerns – which are even more alarming given that many deportation cases involve life or death consequences.

Representation helps keep families and communities together. Extensive research consistently underscores the importance of legal representation, showing that immigrants with legal representation are more adept at defending against deportation and securing legal relief. Studies have revealed that immigrants represented by legal counsel are five times more likely to obtain legal relief, while detained individuals are up to 10.5 times more likely to achieve a favorable outcome with legal representation.² In fact, only 10 percent of people without representation in deportation proceedings initiated since 2001 have had successful case outcomes, compared to 63 percent of people with representation.³ With the current immigration court backlog exceeding 3.4 million cases, legal representation is critical to keeping families and communities together by ensuring that everyone has a meaningful chance to defend themselves against deportation and its devastating consequences.⁴

Representation supports economic prosperity. Keeping workers and business owners on the job and keeping families and communities together helps the economy. As the nation faces a labor shortage and employers across industries nationwide report challenges with hiring, the Congressional Budget Office confirms that immigration supports economic growth. There are 3.3 million immigrant entrepreneurs nationwide, and immigrant-led households have an estimated spending power of \$1.3 trillion. In New York State alone, a recent report shows that providing access to attorneys for all immigrants facing deportation proceedings in the state would likely result in an additional 53.000 New Yorkers being able to remain in their communities, resulting in an estimated net benefit of at least \$8.4 billion for the federal, state, and local governments. By enabling more people to remain in their communities, with their families, and on the job, access to legal representation is critical to a strong economy.

Funding for representation is urgently needed. The President's FY 2024 Budget requested \$150 million to facilitate access to representation for adults and families in immigration proceedings, recognizing the need to improve fairness, equity, and efficiency in

² Ingrid V. Eagly & Steven Shafer, "A National Study of Access to Counsel in Immigration Court," *University of Pennsylvania Law Review* 164, no. 1 (2015), 9,

https://scholarship.law.upenn.edu/cgi/viewcontent.cgi?article=9502&context=penn_law_review.

³ Transactional Records Access Clearinghouse (TRAC), "New Proceedings Filed in Immigration Court," April 2024, https://trac.syr.edu/phptools/immigration/ntanew/. These numbers were pulled from TRAC's website by first clicking on "Deportation Cases" as the "Case Group". The rate of successful outcomes by representation status is determined by first filtering by "Represented" status and then calculating the sum of the outcomes "Grant Relief", "Terminate Proceedings", "Other Closure", and "Pros. Discretion" divided by the "All" outcomes minus "Pending" and "No NTA Filed" outcomes. The data is updated as of February 2024.

⁴ Ibid.

⁵ Stephanie Ferguson, "Understanding America's Labor Shortage," U.S. Chamber of Commerce, February 13, 2024, https://www.uschamber.com/workforce/understanding-americas-labor-shortage; and Congressional Budget Office (CBO), *The Budget and Economic Outlook: 2024 to 2034* (Washington, DC: CBO, 2024), https://www.cbo.gov/publication/59946.

⁶ Vera Institute of Justice, *Profile of the Foreign-Born Population in the United States* (New York: Vera, 2023), https://www.vera.org/downloads/publications/profile-of-foreign-born-population-united-states.pdf.

⁷ New York City Comptroller Brad Lander, *Economic Benefits of Immigration Legal Services* (New York: Office of the Comptroller, 2024), https://comptroller.nyc.gov/reports/economic-benefits-of-immigration-legal-services.

case processing.⁸ However, the President's FY 2025 budget proposal does not allocate funds to the Department of Justice (DOJ) to improve access to representation. With no funding for adult legal representation in the final FY 2024 Appropriations bill or the President's FY 2025 budget request, the need for legal representation funding in FY 2025 appropriations is critical.

Our organizations strongly urge Congress to allocate \$400 million in the FY 2025 funding bill to DOJ to increase legal representation for noncitizens in removal proceedings. This funding should include \$50 million to invest in building urgently needed legal services infrastructure, including resources for staffing, training, and retention, enabling states, local governments, and community organizations to meet the growing demand for immigration legal representation. This allocation is a necessary step in building a strong foundation to ensure that all people facing deportation and its devastating consequences have access to legal representation and a fighting chance to stay rooted in their jobs, families, and communities.

For questions, please reach out to Ramya Reddy, federal policy manager at the National Partnership for New Americans, at ramya@partnershipfornewamericans.org and Mike Corradini, associate director for universal representation policy at the Vera Institute of Justice, at mcorradini@vera.org.

Sincerely,

National

Acacia Center for Justice Advocating Opportunity Afghans For A Better Tomorrow **African Communities Together** Alianza Americas American Friends Service Committee (AFSC) American Immigration Lawyers Association Asian Americans Advancing Justice | AAJC **ASISTA Immigration Assistance Black Alliance for Just Immigration Border Butterflies Borderlands Resource Initiative CASA** Center for Gender & Refugee Studies Center for Popular Democracy (CPD) Center for Victims of Torture Church World Service Coalition for Humane Immigrant Rights (CHIRLA) Coalition on Human Needs

⁸ Office of Management and Budget (OMB), *Budget of the U.S. Government:* Fiscal Year 2024 (Washington, DC: OMB, 2023, https://www.whitehouse.gov/wp-content/uploads/2023/03/budget_fy2024.pdf.

Communities United for Status & Protection (CUSP)

End SIJS Backlog Coalition

Franciscan Action Network

Freedom Network USA

Friends Committee on National Legislation

Haitian Birdge Alliance

HIAS

Human Rights First

Immigrants Rising

Immigration Equality

Immigration Hub

International Refugee Assistance Project (IRAP)

International Rescue Committee

Justice in Motion

Kids in Need of Defense

Latin America Working Group

Multifaith Alliance

National Coalition for a Civil Right to Counsel

National Employment Law Project

National Immigrant Justice Center

National Immigration Law Center (NILC)

National Immigration Project

National Korean American Service & Education Consortium (NAKASEC)

National Network for Immigrant and Refugee Rights (NNIRR)

NETWORK Lobby for Catholic Social Justice

Nicaraguan American Legal Defense and Education Fund

Oxfam America

Refugees International

Save the Children

T'ruah: The Rabbinic Call for Human Rights

The Advocates for Human Rights

The Campaign for Hong Kong

TPS-DED AAC

U.S. Committee for Refugees and Immigrants (USCRI)

UnidosUS

Union for Reform Judaism

United We Dream Network

Venezuelan American Caucus

State and Local

ACLU People Power Fairfax American Gateways Americans for Immigrant Justice Ayuda

Brooklyn Defender Services

California Immigrant Policy Center (CIPC)

Capital Area Immigrants' Rights Coalition

Casa San Jose

Central American Resource Center - CARECEN- of California

Central American Resource Center of Northern CA - CARECEN SF

Centro Legal de la Raza

City of Santa Ana, CA

Coalition to Abolish Slavery and Trafficking

Colorado Immigrant Rights Coalition

Community Immigration Law Center

Connecticut Institute for Refugees and Immigrants

Esperanza Immigrant Rights Project

Estrella del Paso (Formerly Diocesan Migrant and Refugee Services Inc)

FAITH IN TEXAS

Florence Immigrant & Refugee Rights Project

Florida Immigrant Coalition

Florida Legal Services, Inc.

Food Justice DMV

GALEO Impact Fund

Global Cleveland

HIAS Pennsylvania

Immigrant ARC

Immigrant Children Advocates' Relief Effort (ICARE)

Immigrant Defenders Law Center

Immigrant Legal Advocacy Project

Immigrant Legal Defense

Just Neighbors

Justice At Last, Inc.

LACBA's Immigration Section, Exec. Com Member

Maine Immigrants' Rights Coalition

Make the Road Nevada

Make the Road New York

Make the Road Pennsylvania

Massachusetts Immigrant and Refugee Advocacy Coalition

Mountain Dreamers

New Jersey Alliance for Immigrant Justice

New York Immigration Coalition

Ohio Immigrant Alliance

Pennsylvania Immigrant and Citizenship Coalition

Promise Arizona

Public Counsel

Rocky Mountain Immigrant Advocacy Network

Services, Immigrant Rights and Education Network (SIREN)

Tennessee Immigrant & Refugee Rights Coalition The Resurrection Project Utah Health & Human Rights Wind of the Spirit Immigrant Resource Center

Local Governments and Elected Officials

City of Santa Ana, CA
City Clerk, North Miami, Florida
Seattle Office of Immigrant and Refugee Affairs
Mayor's Office of Immigrant, Migrant, and Refugee Rights, Chicago, IL
Salt Lake City Mayor, Erin Mendenhall
Mayor's Office, Denver, Colorado
Mayor's Office of Human Rights & Equity, New Orleans, LA